Deadline 5 - Examining Authority's Second Written Questions

Response on behalf of Rhyl Flats Wind Farm Limited

ExQ2	Question to:	Question	RFWL Response
3.8	Rhyl Flats	Wake effects	
	Wind Farm	The Applicant provided its view on	Response to Applicant Views on Wake Loss
	Limited	the matter of wake effects in respect	
	(RFWF)	of RFWF in response to ExQ1.3.27	RFWL responded to the views of the Applicant on this matter in their comments at
		[REP1-007]. Do you agree with the	Deadline 2 [REP2-057] and again at Deadline 4 [REP4-047] . RFWL does not agree with
		points raised, and if not, do you have	the points raised by the Applicant.
		any substantive evidence of your	
		own to support your concern on this	The Applicant raises 3 main points which are addressed in turn:-
		matter?	1) Crown Estate Siting Criteria
			The Applicant maintains that ensuring a suitable distance between existing and new offshore wind farms was considered as part of TCE's siting criteria and there are no
			further siting requirements placed on the Applicant in relation to the design of AyM. It is accepted that the Crown Estate's siting criteria include set off distances from existing offshore wind farms but it important to take account of the context for these criteria and how they fit with the policy in EN-3.
			Crown Estate leases for offshore wind farms typically set restriction zones around the leased area which restrict the granting of new interests. Within the first restriction zone (typically up to 250m from the perimeter of the lease), the consent of the existing
			tenant is required if the Crown Estate wish to grant a lease for other works. This
			provision has been referred to by both parties and is why the granting of the lease by
			the Crown Estate to the Applicant is subject to RFWL's consent.
			For some offshore windfarm leases (such as the existing RFWL lease) there is also an
			extended restricted zone prohibiting the granting of a lease for the construction of
			additional turbines which would result in reduction of energy output from an existing wind farm unless certain criteria are met.

The Crown Estate siting criteria need to be seen in the context of the Crown Estate's contractual position in relation to existing wind farms. The siting guidance seeks to avoid new proposals within geographic areas which may trigger liability for the Crown Estate under existing leasehold arrangements.

The Applicant appears to be suggesting that the ExA can rely on the Crown Estate siting process to have addressed issues of wake loss impact. Planning case law has considered how planning authorities should deal with considerations which are subject to control by other regulatory bodies. The case of *Gateshead MBC* v *Secretary of State for the Environment and Another* (1994) 67 P&CR 179 considered air emissions. The case confirmed that air emissions were a material consideration but so too was a stringent statutory regime for controlling such emissions. The planning authority was entitled to be satisfied that the issue of air emissions was capable of being overcome by Environmental Protection Agency ("EPA") regulation. Whether that point had been reached, however, was a matter for the decision maker to reach in circumstances of the case.

The position of the Crown Estate in granting leases for new wind farms is not analogous to a regulatory body in the position of the EPA. The EPA operates detailed regulatory regimes for matters such as air and water emissions. The Crown Estate sets broad siting criteria for the lease of new sites. It is understood that this does include a criterion that the lease of new sites are sufficiently separated from existing sites so as to avoid high levels of impact on existing sites. However, the Crown Estate does not regulate such impacts in the same way as the EPA. It may use locational criteria to avoid what might be the worst levels of impact but it cannot be assumed that a site which the Crown Estate propose to lease will not have a wake loss impact on an existing wind farm or that matters in that regard will have been considered adequately by the Crown Estate. Whether there is an impact or not will be a matter for the circumstances of the case and is a matter which the ExA requires to consider.

2) Interpretation of EN-3

The key point at issue between the parties here is whether paragraphs 2.6.176-2.6.188 require the Applicant and the ExA to consider the impact of the proposed AyM wind farm on existing offshore wind farms. The Applicant points out that impacts on existing offshore wind farms are not expressly referred to in this section of EN-6 and, that, had the guidance been intended to apply to them then this would have been expressly stated. They also point to paragraph 2.176. They submit that use of the word 'other' and omission of such projects from the list in paragraph 2.6.176 of NPS EN-3 confirms this is the correct interpretation.

RFWF's position is that 2.6.176-2.6.188 do require the assessment of the impact of AyM on existing offshore wind farms. The impact of the Applicant's interpretation is that any type of development (not just existing offshore wind farms) that are not expressly listed in paragraph 2.6.176 are excluded from the requirement for assessment. So, for example, impacts on telecommunications cables would require to be assessed (as they are listed) but impacts on electricity connectors would not (as they are not listed). That simply cannot be correct. It ignores the express wording in paragraph 2.5.1.76 which refers to the need to "other offshore infrastructure, **such as....**" The use of the words "such as" shows that the types of infrastructure referred to in the following part of the sentence are just examples of the types of infrastructure which may be affected.

The Applicant's interpretation would also mean that there would be no policy requirement to assess any type of impact on an existing offshore wind farms (not just wake loss impact). For example, the impacts of a development on carrying out operations in close proximity to existing turbines or crossing an existing export cable would be excluded from policy assessment. It is difficult to see how it could be suggested that the Crown Estate siting criteria could have assessed those impacts.

Contrary to what the Applicant says, if the intention was to exclude certain types of infrastructure from the policy requirements of paragraph 2.6.176-2.6.188 then there would require to clear wording to that effect. There is no such wording. The Applicant is seeking to read additional words into the policy which are not there. In RFWF's

submission, potential impacts on existing offshore wind farms are covered by 2.6.176-2.6.188 and need to be assessed.

It is also noted that the position taken by the Applicant here contradicts what they say elsewhere in the examination documents. The Applicant's National Policy Statement Tracker {REP3-003} includes reference to paragraphs 2.6.176-2.6.188 of EN-3. They note the requirement in paragraphs 2.6.18 to 2.6.181 "to engage with interested parties in the potentially affected offshore sectors early in the development phase." In setting out how the Applicant has accorded with this provision, the Tracker states that:-

"Consultation with potentially affected stakeholders including charter anglers, other offshore wind farm operators and oil and gas operators has been carried out from the early stages of the project and continues through the pre-application consultation process"

The Applicant has therefore clearly recognised in their National Policy Tracker that this section of EN-3 applies to offshore windfarms.

In terms of compliance with paragraph 2.6.179, the Tracker points to Volume 2 Chapter 12 of the ES [APP-058] which sets out the assessment of the potential effects of AyM on marine infrastructure and other users of the marine environment. This includes a section on pages 77 to 79 of the impacts on other offshore wind farms. The Applicant has therefore acknowledged the need in terms of EN-3 to assess the impact of their development on existing offshore wind farms. Indeed they have assessed that impact in the ES but have just not extended that assessment to consideration of potential wake loss impact.

3) Wake loss is a private commercial matter

The applicant submits that any claims of wake loss are a commercial matter between the parties and are not relevant to the AyM examination and decision.

RFWL operate a electricity generating station. If the proposed development impacts on the ability of the station to generate electricity then that is an impact on a statutory undertaker. It is not simply a private matter. Furthermore, if AyM would result in a reduction of power generation from a neighbouring generating station then this reduces the overall net contribution that the development would make to renewable energy targets. Regardless of how the NPS is interpreted, the issue of wake loss is still therefore an issue which the ExA must consider.

Evidence of wake loss

The ExA ask if RFWF have substantive evidence of wake loss impacts. For the reasons set out above, it is for the Applicant to undertake a detailed assessment of the impacts of their proposed development on RF. RFWL should not be put to the expense of undertaking such an assessment. However, in the absence of the Applicant submitting anything to the examination, RFWF have engaged DNV to provide an independent opinion on potential wake loss. This was attached as Appendix 1 to RFWF's Deadline 4 submission [REP4-048]. It will be noted that DNV are of the opinion that, given the distances between the developments, construction of AyM will result in tangible wake loss at RF. In their professional opinion, DNV expect the additional wake loss at RF to be in the region of up to 2%. They further recommend that a wake loss assessment be conducted. Over the remaining lifespan of RF, a 2% wake loss will have a substantial financial impact.

RFWF would add that they understand that the Applicant accepts that there will be a potential wake loss impact but they have chosen not to provide information on this to the examination or to propose any mechanism for addressing the impact.

RFWF is continuing to discuss protective provisions with the Applicant. In the absence of any movement from the Applicant on this matter then RFWF will propose an additional protective provision to deal with wake loss.